

**Request for Proposal to Foreign Construction Companies
for the Execution of Construction Works for Residential Housing in Israel**

1. General

In 2016, the Ministry of Construction and Housing (the “**Ministry**”) issued a Request for Proposal to foreign construction companies to integrate into the Israeli housing market in order to increase the housing supply in the country. Pursuant to such Request for Proposal, there are currently ten foreign construction companies in the pool that was established by virtue of such Request for Proposal. These foreign construction companies are today carrying out a significant volume of residential construction in Israel, employing approximately 10,000 foreign workers.

The validity of the pool was set for a maximum of eight years and has been extended with respect to several of the foreign companies until the end of 2029 pursuant to a government decision, Yet new companies are not entitled to be included in the pool.

The current demand for new apartments in Israel remains very high, and in the face of the prevailing, challenging situation, Israel is currently experiencing an urgent need to increase the supply of residential construction through various avenues. Accordingly, and pursuant to the initiative of the Minister of Construction and Housing to meet the huge demand for apartments through the promotion of technologies and advanced construction methods that will lead to an improvement in the level of productivity in the industry and a shortening in the construction timelines, and pursuant to Government Resolution No.1383 dated 04.02.2024 dealing with bringing foreign construction companies to Israel, the Ministry is issuing a new Request for Proposal.

This Request for Proposal is inviting foreign construction companies with proven experience in the field of residential construction to submit their requests to be included in the Pool of Foreign Contractors for the construction of residential buildings in Israel (the “**Pool**”). A foreign company that is included in the Pool will be entitled to construct residential buildings in Israel and to manage residential construction projects as the party responsible for all the engineering and performance aspects of the project.

A foreign company (the “**Offeror**”) that submits a request pursuant to this Request for Proposal (this “**RFP**”), and which is deemed eligible to be included in the Pool, will be registered in the Pool only for a period of 5 years, all in accordance with the discretion and decision of the authorized officials in the Ministry of Construction and Housing. For the avoidance of doubt, it is brought to the attention of the Offerors that are deemed eligible to be included in the Pool of Contractors, that the Ministry is entitled – pursuant to its sole discretion – to add to or remove a contractor from the Pool, without any Offeror having any claim and/or demand in this respect. In addition, the Ministry is entitled to extend the aforesaid period for an additional period of up to three years, pursuant to its sole discretion.

This RFP determines the procedure for selecting the foreign companies that will be included in the Pool, including the threshold conditions, the criteria the Offerors are required to satisfy, the conditions for being declared the winner, the conditions under which the companies will be entitled to perform the construction works for housing in Israel, and the model for supervising and monitoring their works.

The Ministry intends to select up to ten foreign companies that will be included in the Pool. For the avoidance of any doubt, and regardless of the final score of an individual applicant, the Ministry, in its sole discretion, may restrict the number of foreign companies (to be included in the Pool) from a single country to a maximum

of three foreign companies per country. For the purposes of this Section, a “home country” shall mean the country in which the foreign company is incorporated and registered.

2. Threshold Conditions

An Offeror may submit a proposal only to the extent that it meets all of the following, aggregate conditions:

- 2.1. The Offeror is a legal entity that is either a limited liability company or a registered partnership.
- 2.2. The Offeror is incorporated outside of the State of Israel and its place of business is located outside of Israel, and it does not have a registered place of business in Israel.
- 2.3. The Offeror has an average annual turnover from residential construction activities amounting to at least USD 100,000,000 (One Hundred Million US Dollars) over the last two fiscal years prior to the last day for submitting offers.
 - 2.3.1. For the purposes of fulfilling this condition alone, the Offeror may be permitted to recognize the revenues of its parent company in the field of residential construction over the last two fiscal years prior to the final date for submitting proposals, provided that the parent company has owned at least 80% of the holdings of the Offeror during such period. This is subject to the Offeror itself generating an average income of at least \$25 million per year from residential construction activities during the two fiscal years preceding the deadline for submitting proposals.

With regard to this Section, the Offeror's parent company can be a foreign company or an Israeli construction company which is a building developer or a registered contractor in a primary industry pursuant to the Registration of Contractors for

Construction Engineering Works Law, 5729–1969.

2.3.2. For the purposes of fulfilling this condition alone, it will be permitted to recognize the revenue of the Offeror's subsidiary in the field of residential construction over the last two fiscal years prior to the final date for submitting proposals, provided that the Offeror has owned at least 80% of the holdings of the subsidiary at least one year preceding the deadline for submitting proposals. This is subject to the Offeror itself generating an average income of at least \$25 million per year from residential construction activities during the two fiscal years preceding the deadline for submitting proposals.

2.4. The Offeror has a net financial debt to equity ratio at the rate as set forth below:

2.4.1. With respect to an Offeror that has an average annual sales income from all its activities amounting to between USD 100,000,000 and USD 450,000,000 (inclusive) over the last two fiscal years prior to the final date for submitting proposals – a debt-equity ratio that does not exceed 60.00% on average for the two years (until 60.00%, inclusive).

2.4.2. With respect to an Offeror that has an average annual sales income of all its activities that exceeds USD 450,000,000, over the last two fiscal years prior to the final date for submitting proposals – a debt-equity ratio that does not exceed 80.00% on average for the two years (until 80.00%, inclusive).

2.4.3. For the purpose of meeting the threshold conditions set forth in Sections 2.4.1 and 2.4.2 above, the offeror may, instead of

presenting the net financial debt-to-equity ratio as reflected in the annual financial statements, present an average net financial debt-to-equity ratio calculated based on audited quarterly or monthly financial statements for a period of 24 consecutive months ending at the conclusion of the last fiscal year or thereafter. See the detailed example of the debt-to-equity ratio calculation method and the specific components included in the calculation in the Debt-to-Equity Ratio Calculation Appendix.

2.4.4. For the purpose of this Section, the Offeror shall include all of its consolidated subsidiaries, pursuant to IFRS.

If the audited financial report provided is not in accordance with IFRS, a statement from an accountant is required, confirming that the financial information submitted for this tender (including consolidated subsidiaries) is consistent with IFRS standards.

2.5. The Offeror has equipment for construction as reflected on its balance sheet (under the broader heading of Property and Equipment) from construction products, amounting to at least USD 1,000,000 for each of the two fiscal years prior to the deadline for submitting the proposals.

2.5.1. For the purpose of this Section, the value of the equipment will be calculated pursuant to the value of the equipment as it appears in the company's balance sheets plus "Leasing Costs of Equipment".

2.5.2. The "Leasing Costs of Equipment" will include only cost of leasing equipment, apart from office rental expenses, if any, and multiplied by 10.

- 2.5.3. If at least 80% of the Offeror's revenue does not derive from construction-based activities, then such Offeror shall include an affidavit based on "Form 5 - CPA Certification of Offeror's Compliance with the Conditions of the Request for Proposal."
- 2.6. During the six years prior to the final date for submitting proposals, the Offeror – in its capacity as a builder – has carried out and completed at least ten different residential construction projects outside of Israel, each project covering at least 8,000 sq. meters, of which at least three projects are residential buildings of 16 floors or more. For the purpose of this Section, the following provisions shall apply:
- 2.6.1. Instead of one of the projects specified in this section, it shall be possible to recognize one separate project consisting of an office and/or commercial building of twenty-five floors or more.
- 2.6.2. The Offeror must provide details in the proposal of the kind of construction in the projects: (i) residential buildings attached to the ground; (ii) textured construction (residential buildings of 3-9 floors); (iii) concentrated/saturated construction (residential buildings of 10-15 floors); (iv) towers (residential buildings of 16-24 floors), and (v) tall towers (residential buildings of 25 floors or more).
- 2.6.3. Projects will be defined as separate projects if one of the following conditions is satisfied:
- a. There was a different builder for the building-frame stage for each of the projects.
 - b. The construction sites of the projects are more

than one kilometer apart.

- c. There are at least 5 buildings that have been constructed between the projects.

2.7. The Offeror – in its capacity as the builder in the field of residential construction – has carried out and completed over the last six years prior to the final date for submitting the proposals at least one of the following projects:

2.7.1. At least one residential project covering an area of at least 8,000 sq. meters, in a country which is outside the home country, other than Israel, and which is governed by different regulatory rules to those in effect in the home country in the field of residential construction.

2.7.2. At least one residential / office / retail building of 25 floors or more, and in addition, at least two additional residential buildings, each of 16 floors or more in any country outside of the State of Israel.

2.8. For the sake of this RFP, the following terms will be defined as follows:

2.8.1. “Builder”– The contractor that engages in a contractual agreement with a developer who commissioned the work for the execution of construction works.

2.8.2. “Completed” - Completed the construction and received a certificate of occupancy from the local authority or a similar accepted form in the country where the project was built.

- 2.8.3. “Project” – Residential construction on one site, including public areas such as shelters, storerooms and covered parking, in a size of at least 8,000 sq. meters. The Offeror shall have employed an engineer with a bachelor's degree in civil engineering and having practical experience (after obtaining their license) in residential construction who professionally supervised the project.
- 2.8.4. “Residential Construction” – Residential housing units, including, but not limited to, hotels, retirement homes and student dormitories. To the extent that a project is of mixed use (i.e., the same project has other uses in addition to residential, such as retail), for the purpose of defining a project as residential building, the project must include a residential component of at least 8,000 square meters. For example, if a 15,000 square meter building has 7,000 square meters used for retail and 8,000 square meters used for residential purposes, the project would qualify. If, however, 7,000 square meters were used for residential purposes and 8,000 square meters for retail, the project would not qualify as a project for residential purposes.
- 2.8.5. “Office and/or Commercial Construction Project” – Buildings designated for office and commercial use, comprising at least 8,000 square meters of office and commercial space. Where a project is of mixed use, the following conditions shall apply for the purpose of defining a project as office and/or commercial construction:

- a. The project includes at least 8,000 square

meters of office and commercial space ;or

- b. The project includes less than 8,000 square meters of office and commercial space, but the total combined area of offices, commercial, and residential space exceeds 8,000 square meters.

2.8.6. It is clarified that a project including at least 8,000 square meters of residential space shall be considered “residential construction” in any event, regardless of the scope of other uses in the building.

2.8.7. “Home Country “ means the country in which the Offeror was incorporated.

2.8.8. “Fiscal Year” - 12 consecutive months reported in the company's annual reports attached to the submission. The last fiscal year shall include the most recent 12 months reported in the company's audited annual reports, where the last reported quarter is no earlier than the third quarter of 2024. The offeror may submit audited financial statements according to one of the following alternatives only:

- a. Audited annual reports corresponding to the calendar year (January 1 - December 31), where the most recent report is for the year 2024.
- b. Audited annual reports ending at the close of a quarter other than the fourth quarter of the calendar year (i.e., March 31, June 30, or September 30), where the most recent annual report shall not end earlier than September 30, 2024.
- c. Audited reports for periods of 12 consecutive months each,

where the last report period ends no later than June 30, 2025, and no earlier than September 30, 2024. The Offeror may submit reports for periods of 12 consecutive months that are not necessarily the company's regular fiscal years.

2.9. For the avoidance of all doubt, it is hereby clarified that the following Offerors will not be eligible to participate in this RFP and will not be eligible, directly and/or indirectly, to be partners with the Offeror:

2.9.1. An Offeror whose Home Country has been rated in one or more of the following years (2021, 2023, 2024) as a "Tier 3" country in the "Trafficking in Persons Report" published annually by the U.S. State Department with respect to human trafficking.

2.9.2. See link for downloading the 2024 report, list of countries on page 65:

<https://www.state.gov/reports/2024-trafficking-in-persons-report/>

2.9.3. A company that currently exists in the Pool pursuant to the Request for Proposal published by the Ministry in 2016.

2.9.4. An Offeror whose Home Country is an enemy country, evaluation country or endangered country, all as defined from time to time by the Israel General Security Services.

3. Details of the Documents that must be Attached to the Proposal

The Offerors must refer in their proposals to all of the details required in this RFP, and they must attach all of the documents to them as listed below:

- 3.1. An excel document with all information as stipulated in Appendix A. The document should be delivered in the same format as received.
- 3.2. An affidavit by the manager of the Offeror declaring that the Offeror's place of business is outside of Israel and that the registered place of business is outside of Israel.
- 3.3. The Offeror's incorporation documents and confirmation by the Offeror's legal advisor confirming the identity of the authorized signatories.
- 3.4. The Offeror's Articles of Association or Certificate of Incorporation.
- 3.5. Affidavits by the Offeror's managers or controlling shareholders relating to the company's fields of activity.
 - 3.5.1. An affidavit by a manager of the Offeror confirmed by the Offeror's legal advisor declaring that the Offeror is a construction company and not a manpower company.
 - 3.5.2. A confidentiality waiver signed by the Offeror making it possible to verify with the authorities in the country where the Offeror is incorporated that the Offeror is a construction company and not

a manpower company.

- 3.6. In the event that the Offeror is incorporated in a country where a license is required from the country for the purpose of construction works abroad, the following must be submitted:

3.6.1. A license from the said country.

3.6.2. A letter of waiver of confidentiality signed by the Offeror for the purpose of running checks with the authorities in the said country regarding receipt of such a license.

- 3.7. A contractor's license or equivalent certificate from the Registrar of Contractors (or its equivalent) in the country where the Offeror is registered, or confirmation by the company's legal advisor that there is no Registrar of Contractors, or its equivalent, in the country where the Offeror is registered.

- 3.8. The Offeror's profile and experience in residential construction projects.

- 3.9. A table must be attached (consistent with the format outlined in Appendix 3.9) with details of the projects/activities, in which the Offeror was involved, for the purpose of proving his fulfillment of the threshold conditions as well as for the purpose of giving a score to the quality, together with the appropriate references. With respect to each project, a separate page must be attached providing the following details:

3.9.1. The name of the principal;

- 3.9.2. A description of the projects/works , full address & Google Maps link;
- 3.9.3. Information about the project: the number of residential units; the number of square meters built; average construction cost per square meter, the date of receipt of the construction permit; the date of completion of the construction and the date of approval of occupancy or handing over of the project, provided by the governmental authorized authorities; the number of building-frame workers who carried out the construction; an up-to-date picture of the project.
- 3.9.4. The nature of the construction: A. "Office and/or commercial construction" or "residential construction," B. Ground-level structures; mid-rise construction (buildings of 3-9 floors); high-density construction (buildings of 10-15 floors); towers (buildings of 16-24 floors); high-rise towers (buildings of 25 floors and above).
- 3.9.5. The function that it fulfilled in the project (main contractor / subcontractor / building-frame contractor);
- 3.9.6. The financial scope of the project (namely the contractor agreement) that was executed by the Offeror. The Ministry reserves the right to demand the general expenditure ledger.
- 3.9.7. The advanced construction method used in the construction of the building-frame and the type of materials used in the construction thereof (e.g., concrete or steel).
- 3.9.8. A picture of the project

- 3.10. Names of at least three references, with respect to which the Offeror must indicate the contact details (name, title, email, and telephone number, and whether or not the person speaks English] of the reference, the projects that the Offeror executed where the reference was involved, and the construction methods used in these projects. The references must be connected to the projects submitted such as the contractor, or the project manager on behalf of the contracting entity.
- 3.11. Confirmation by the Offeror's accountant concerning the Offeror's annual turnover for the last three fiscal years.
- 3.12. Audited financial statements for the last three fiscal years (see
- 3.13. Section 2.3 above).
- 3.14. Confirmation by the accountant of the Offeror regarding the Offeror's financial income from activities in the residential construction industry and the operating profit margin (Earnings Before Interest & Tax) of the Offeror over the last three fiscal years.
- 3.15. An affidavit by a manager of the Offeror, confirmed by the legal advisor of the Offeror, concerning the absence of losses or convictions in significant claims or settlements in administrative or disciplinary proceedings that have been conducted outside of Israel against the Offeror with regard to charging unlawful brokerage fees and human trafficking.
- 3.16. Details provided by the manager of the Offeror, confirmed by the Offeror's legal advisor, concerning significant claims or administrative or disciplinary proceedings that have been

conducted outside of Israel against the Offeror with regard to workers' rights, including the safety of workers, as well as in relation to proceedings or convictions outside of Israel for giving bribes to foreign civil servants.

- 3.17. An affidavit in which the Offeror undertakes not to collect brokerage fees from the workers that are employed by it for the purpose of its activities in Israel or collateral which is in violation of Israeli law, and that it is aware that collection of such brokerage fees constitutes a criminal offense in Israel.
- 3.18. If relevant, a document of questions and answers signed by the Offeror, as described in Section 9 hereunder.
- 3.19. Confirmation by the Offeror's accountant providing details of the Offeror's compliance with Section 2.5, including details of the value of the equipment, the fixed property and the rental expenses (excluding office rental) of the Offeror, together with a detailed accompanying form.
- 3.20. Confirmation by the Offeror's accountant stipulating that equipment directly associated with construction activities owned or leased¹ by the Offeror exceeds 1 million US dollars.

¹ For the purposes of computing the value of leased property, see section 2.5.2

**Submission of the documents and affidavits pursuant to this
Section constitutes an integral part of the threshold conditions as
stipulated in Section 2 above.**

Each of the items described above shall be submitted both in physical form and via disk on key with the following file names:

Applicant Name – 3.1 – Excel File - 10-12-2025.XLS

(This refers to the attached Excel file related to Section 3.1; the following three spreadsheets are to be completed – “Basic Info,” “Projects Table,” and “Financial Data”— **they must be completed fully and comprehensively**)

Applicant Name – Form 1 – Proposal Form - 10-12-2025.PDF

Applicant Name – Form 2 – Certification of the Offeror’s Legal Counsel with respect to incorporation and authorized signatories - 10-12-2025.PDF

Applicant Name – Form 3 – Affidavit of Compliance with the Threshold Condition set forth in Section 2.6 and 2.7 - 10-12-2025.PDF

Applicant Name – Form 4 – Confidentiality Waiver - 10-12-2025.PDF

Applicant Name – Form 5 – Accountant’s Confirmation of Financial Turnover - 10-12-2025.PDF

Applicant Name – Form 6 – Offeror's Profile and its Experience - 10-12-2025.PDF

Applicant Name – Form 7 – References - 10-12-2025.PDF

Applicant Name – Form 8 – Financial Data – Affidavit with respect to the Veracity

of the Information - 10-12-2025.PDF

Applicant Name – Incorporation documents and the corporation's bylaws - 10-12-2025.PDF

Applicant Name – Questions and Answers Protocol - 10-12-2025.PDF
(Section 9.3, signed by the authorized signatories of the Offeror)

Applicant Name – 3.12 – Audited financial report_2022– 10-12-2025.PDF

Applicant Name – 3.12 – Audited financial report_2023– 10-12-2025.PDF

Applicant Name – 3.12 – Audited financial report_2024 – 10-12-2025.PDF

(If the annual report does not align with the calendar year, the file name must include the last month for which data is included in the report. For example:

Offeror Name – 3.12 – Audited financial report_MM/YYYY)

Contractor's License or Certificate from the Contractors' Registrar (if applicable)

Certificates of Qualification and Experience Details of the Performance
Engineers

4. Checking the Quality of the Proposals

The proposals will be checked in accordance with the criteria set forth in the below table:

Type of Criteria	Explanation	Points awarded to the Criteria
Section 4.1	The size in square meters built for housing – A maximum of 13 points of the final score	Total construction over the last six years covers an area of 80,000 sq. meters – 1 Point
Previous experience of the Offeror in the field of Residential Construction	The Offeror – as the Builder – has carried out and completed various residential construction projects, over the last six years prior to the final date for submitting the proposals, which meet the threshold conditions prescribed in Section 2.6 above.	Total construction over the last six years exceeding 240,000 sq. meters – 13 Points An Offeror with construction square meters between the minimum and the maximum specified above will be awarded the proportional amount of the points.

Constitutes 70 points out of the quality score	The number of projects carried out - A maximum of 11 points of the final score which meet the threshold conditions of Section 2.6. From the 11 th project onward, it will be possible to recognize for quality scoring purposes, also office and/or commercial construction projects as defined in the RFP.	10 such projects – 1 Point 30 such projects – 11 Points An Offeror that has carried out a number of projects between the minimum and the maximum specified above will be awarded the proportional portion of the points. Note: Given that the Offeror meets the minimum eligibility requirements (completion of 10 projects independently), from the 11th project onwards, projects executed by a subsidiary controlled by the Offeror, as defined in Section 2.3.2 of the Request for Proposal, may also be considered for the purpose of evaluating quality.
	The execution of residential construction projects in the Home Country over the last	Construction in a country where the GDP per Capita is below \$ 10,000 – 1 point

three years with a size of 8,000 sq. meters, depending on the GDP per Capita (Gross domestic product per capita (the “GDP per Capita” according to the World Bank Index as of 2021) in the Home Country (as specified in Section 2.7) – a maximum of 4 points of the final score.	Construction in a country where the GDP per Capita is between \$10,001 and \$20,000 – 2 points Construction in a country where the GDP per Capita is between \$20,001 and \$30,000 – 3 points Construction is a country where the GDP per Capita exceeds \$30,000 – 4 points
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Execution of residential construction projects of at least 8,000 sq. meters, over at least the last three years, outside of the Home Country (apart from Israel) depending on the amount of the GDP per Capita in the country – a maximum of 7 points of the final score	Construction in a country where the GDP per Capita is below \$10,000 – 1 point Construction in a country where the GDP per Capita is between \$10,001 and \$20,000 – 3 points Construction in a country where the GDP per Capita is between \$20,001 and \$30,000 – 5 points Construction in a country where the GDP per Capita exceeds \$30,000 – 7 points
The number of projects which are completed outside of the Home Country which is not Israel A maximum of 10 points of the final score	Construction of projects in a country outside of the Home Country: Residential project – 1.25 Points; counted as of the first project An Office and/or commercial construction project – 0.7 Points, counted as of the first project Maximum number of points from projects: 8 An Offeror that has carried out a

	number of projects between the minimum and the maximum specified above will be awarded the proportional part of the points.
The type of experience acquired by the Offeror in the field of Residential Construction over the last six years in residential projects exceeding 8,000 sq. meters A maximum of 20 points of the final score From the 11th project onward, it will be possible to recognize for quality scoring purposes, also office and/or commercial construction projects as defined in the RFP.	Any project in the field of texture construction (3-9 floors) will receive 1 point up to a maximum ceiling of 1 point. Any project in the saturated construction sector (10-15 floors) will receive 1 point, up to a maximum ceiling of 2 points. Projects in the residential sector (exceeding 16 floors) will receive points according to the following details: 1 – 2 projects: 1 Point 3 – 5 projects: 9 Points More than 6 projects: 17 Points

	Seniority of performance engineer - A Maximum of 5 Points of the final score. The average years of professional experience of the senior execution engineers who significantly participated in the projects submitted to meet the eligibility requirements – as detailed in Form 5 (For each project, you must submit the senior engineer with the maximum experience who played a significant role in the project).	Average experience of up to 8 years – 1 Point. Average experience of 20 years – 5 Points. Average experience between the minimum and the maximum specified above will be awarded the proportional number of points.
	The net financial debt to equity ratio of the Offeror– A maximum of 5 Points of the final score An average of the last 2 years of the net financial debt to equity ratio of the	Companies with an average income of USD 150 – 450 million A rate of 60% – 1 Point A rate of 30% – 5 Points

Section 4.2 Financial Criteria of the Offeror - 15 Points of the final score	Offeror, including its consolidated subsidiaries according to IFRS pursuant to the company's consolidated financial statement for all activities. The debt-to-equity ratio calculation shall be performed in accordance with the Debt-to-Equity Ratio Calculation Appendix.	Any percentage of 30% and more but below 60% will receive the proportional part of the points of this section. Companies with an average income above USD 450 million A rate of 80% – 1 Point A rate of 40% – 5 Points Any percentage of 40% and more but below 80% will receive the proportional part of the points of this section.
	The rate of operational profitability of the Offeror – a maximum of 5 Points of the final score Total EBIT (Earnings Before Interest & Tax) An average of the last 2 years of the operational profitability	An EBIT rate of 2% (min.) – 1 Point An EBIT rate of 10% (max.) –5 Points An EBIT rate between the minimum and the maximum

	rate of the Offeror and its consolidated subsidiaries (pursuant to IFRS and the company's financial statement for all activities)	specified above will receive the proportional part of the points.
	The annual turnover – a maximum of 5 Points of the final score An average annual turnover for the last 2 fiscal years of the Company and its consolidated subsidiaries (pursuant to section 2.3.2 and the company's financial statement for all activities)	An average annual turnover of USD 100,000,000 – 1 Point An average annual turnover of USD 450,000,000 – 5 Points An average annual turnover between the minimum and the maximum specified above will receive the proportional part of the points
Section 4.3 General	References A Maximum of 5 Points of the final score	General impression from the references provided by the Offeror. The Ministry will be allowed to follow up with any number of the various references pursuant to the exclusive consideration of the

Impression - of 15 Points of the final score		Ministry.
	General impression A Maximum of 10 Points of the final score	The general impression gained from the Offeror's experience, its financial strength, the documents attached to its proposal and the scope of its activity.
In Total 100 Points		
Section 4.4 Deduction of Points from the Quality Score	An Offeror that has no prior experience during the prior two years from the final date to submit proposals in building and completion as a builder of various residential construction projects outside of Israel in a size of at least 8,000 sq. meters.	10 points shall be deducted from the final score to the extent that the projects submitted for compliance with the threshold condition set forth in Section 2.6 were executed and completed during the six years prior to the final date to submit proposals, yet were not completed during the last two years prior to such date. In the event that the Offeror shall receive only two points with respect to this category, ten points will still be

		deducted from the final score. For the purposes of this category, completion of the construction means that the Offeror completed the construction of the project and received a certificate of occupancy from the local authority / the authorized entity or a similar accepted form in the country where the project was built.
	An Offeror that has no prior experience in building residential buildings outside of the Home Country pursuant to the threshold condition set forth in Section 2.7.1 – deduction of 8 points.	An Offeror that complied with the threshold condition set forth in Section 2.7.2 shall be deducted 8 points from the total quality score.

5. The Procedure for Selecting the Winners

The procedure for selecting the winner will be carried out in two stages as follows:

5.1. First Stage – Checking compliance with the threshold conditions

In this stage, all the proposals that are received by the final date set for submitting the proposals will be checked with respect to their meeting the threshold conditions. Only a proposal that meets the aforementioned threshold condition requirements will go forward to the next stage of examining the quality of the proposal.

5.2. Second Stage – Examining the quality of the Proposals

In this stage all the proposals that meet the threshold conditions will be examined. Each proposal will receive a score according to the Quality of the Proposals Evaluation Table, as set out above, and all the proposals will be ranked from highest to lowest.

During the course of checking the quality of the proposals, as well as the Offerors, the Ministry is entitled to conduct interviews with all the Offerors and/or their representatives that shall be authorized by the Ministry. The Offeror hereby confirms that the Ministry may conduct all the inspections associated with and involved in this.

5.3. Up to ten proposals that obtain the highest score will be included in the Pool. Notwithstanding the aforesaid, the Ministry reserves

the right to select a number of proposals that is higher or lower than the aforesaid number, at its sole discretion.

- 5.4. The Ministry reserves the right to limit the results to three winners from a single country.
- 5.5. The Ministry reserves the right to disqualify a specific Offeror if it is found that false or misleading information was included by it or on its behalf in its proposal, or due to security considerations and/or foreign relations. Moreover, the Ministry reserves the right not to include more than three Offerors from the same country in the Pool, according to its sole discretion.
- 5.6. The Ministry reserves its right – even after completion of this RFP process and selection of the companies that are to be included in the Pool – to add additional Offerors, at any stage during the existence of the Pool, which are ranked immediately after the companies that were originally included in the Pool, all of which is according to the Ministry's sole discretion.
- 5.7. Third Stage – Due Diligence Process
 - 5.7.1. Winning the RFP is contingent upon passing a due diligence process, which will be conducted by the Ministry through an external company providing consulting services on its behalf. Upon submitting a proposal to the RFP, the Offeror authorizes the Ministry to conduct the due diligence process and undertakes to cooperate as required with the process, including by providing additional documents beyond those required for submission as requested, participating in follow-up interviews, and more. The Ministry may disqualify the proposal of an

Offeror who fails to cooperate with the due diligence process. A list of material requirements for the due diligence process will be sent to Offerors whose proposals have passed the threshold conditions; this list may be updated according to the characteristics of the company's activities and subject to the sole discretion of the consulting company conducting the due diligence.

6. How the Pool will be Operated

- 6.1. A Company that is included in the Pool will be entitled to work in the residential building industry in Israel for a period of five years (the "Permit Period"), subject to compliance with the Company's obligations as set forth in Section 7 hereunder.
- 6.2. The Company will be entitled to work in the residential building industry as a builder of residential construction works.
- 6.3. The Company will not be permitted to purchase land in Israel nor will be able to act as a developer, unless this is done in the scope of a joint venture (JV) with an Israeli company, subject to the rules relating to the allocation of land to foreigners pursuant to the Israel Lands Law, 5720– 1960, and subject to any law.
- 6.4. The Ministry will be entitled to extend the period of the permit for companies that meet the construction targets prescribed in this RFP to additional periods that do not exceed three years cumulatively, at its sole discretion. In the last year of the permit, the Company may submit a request to the Ministry to extend the period of the permit with respect to its activities in Israel. The

Office may choose to not extend the operational period of a Company even if it has met the quantitative construction goals set forth in this RFP, if it finds that the Company has violated its commitments according to this RFP, including in regard to workers' rights and human trafficking.

6.5. The Ministry will assist the companies in the following ways:

6.5.1. Providing a recommendation to the Population and Immigration Authority for the allocation of permits, for the purpose of employing up to 1,600 foreign workers per company in Israel, for the purpose of employing them in professions that are defined as “Wet Works” in construction, according to the terms and conditions stipulated by the Ministry, *inter alia*, taking into account an initially signed agreement, of a significant extent, for the execution of residential construction works in Israel as a Builder of the building-frame stage, subject to a quota of foreign workers pursuant to the government resolutions that are in effect, and as they may be amended from time to time, and the procedures of the Population and Immigration Authority and any condition that is stipulated by it for the purpose of providing approval, including payments, guarantees and other obligations that apply to the employer of foreign manpower pursuant to the Manpower Contractors Law, 5756 –1996 and the related regulations, and according to the Foreign Workers Law, 5751–1991, and to the employers of foreign workers and any other procedure that is established by it in this regard, as may be amended from time to time, all according to its sole discretion,

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including a special procedure that will be established by it for regulating the employment of up to 1600 foreign workers in Israel by the companies.

In this regard, “Wet Works” means: molding, structural ironworker, plastering, and flooring as defined by the website of the Ministry.

6.5.2. Providing recommendations to the Population and Immigration Authority to allocate permits, for the purpose of employing workers of the foreign company in Israel who are managers, senior managers, or trusted employees that are required for the routine management of the Company in Israel, subject to the rules and procedures of the Population and Immigration Authority and any conditions stipulated by it for the purpose of providing such approval, including payments, guarantees and other obligations that apply to the employer of foreign manpower pursuant to the Manpower Contractors Law, 5756 – 1996 and the related regulations, and according to the Foreign Workers Law, 5751–1991, and to the employers of foreign workers and any other procedure that is established by it in this regard, as may be amended from time to time, all according to its sole discretion.

6.5.3. It is hereby clarified that the entry into and remaining in Israel, and the employment of foreign workers in Israel are subject to changes and they are affected by a variety of events and considerations, and therefore nothing stated in this RFP with regard to the quota of foreign workers and/or the permit for the employment of foreign workers or work permits for foreign

workers should be construed as an assurance or undertaking to any Company, person or entity with respect to their entry into Israel, their stay in Israel, their employment, or the duration of the employment of the foreign workers or of a specific number of foreign workers during a specific period or periods.

**7. The Obligations of a Company that is included in the Pool and
Restrictions on its Activities in Israel**

A company that is selected in this process and which is included in the Pool (the “**Company**”) will be required to fulfill the obligations set forth below:

- 7.1. Immediately upon the Company being selected for inclusion in the Pool, the Company will be obliged to arrange its registration as a Registration of Contractors for Construction Engineering Works Law, 5729–1969 (the “Contractors Registration Law”) and the regulations enacted by virtue thereof, which will be updated so as to allow for registration in the Register of Contractors and for giving a contractor’s classification to a foreign construction company.
- 7.2. A Company that is included in the Pool will be obliged to employ two engineers– in full-time positions as employees of the Company – who are registered in the Register of Engineers and Architects in the civil engineering sector, pursuant to the Engineers and Architects Law 5718- 1958, and, as the case may be, also a license holder under the aforesaid law, in the appropriate cases for registration pursuant to the Contractors Registration Law, who have experience of at least five years, during the last seven years (after having been registered in the said register) in performing and/or supervising the execution of the engineering construction works as defined in the Contractors Registration Law, of residential construction including

development of courtyards and the development of neighborhoods in Israel and in projects that have been implemented by contractors that are registered in the Contractors' Register which is kept in terms of the Law. In this regard, only experience within the scope of a C5 classification pursuant to the Registration of Contractors for Engineering Construction Works (Classification of Registered Contractors) Regulations, 5748–1988, as they may be from time to time, will be taken into account. These engineers will manage and carry out close and frequent professional supervision of all the construction works that the Company carries out in Israel and they will be responsible for all the professional activities of the Company with respect to residential construction in Israel.

7.3. The Ministry will conduct follow up tests throughout the entire registration period of the Company in the Pool in order to ensure that the Company executes the minimum number of residential construction, as set forth hereunder, in Israel as the Builder or as a developer in a joint venture with an Israeli company, pursuant to what is specified in Section 6.3 above, which includes checking the Company's disbursements on raw materials for the purpose of residential construction and the use of suitable equipment that is designated for constructing frames of residential buildings:

7.3.1. During the second year of operating the Pool, the Company will be required to prove that it is in the process of carrying out residential construction works at least on one site which covers not less than 100,000 sq. meters;

7.3.2. During the third year of operating the Pool, the Company will be required to prove that it is in the process of carrying out

residential construction works that cover a total area of not less than 150,000 sq. meters;

7.3.3. During the fourth year of operating the Pool, the Company will be required to prove that it is in the process of carrying out residential construction works that cover a total area of not less than 250,000 sq. meters.

7.3.4. For the purpose of carrying out such checking, the Ministry is entitled to conduct visits to the sites where the Company is executing residential construction works, by prior arrangement with the Company.

7.3.5. The residential construction works that are recognized for the purpose of compliance with this section will be on condition that the Company itself has performed 80% of the work hours in them during the building-frame stage.

7.4. The Company is required to be prepared to terminate all the residential construction works, that it carries out by virtue of this RFP, at the end of the original period of the permit. Without derogating from the foregoing, in the last year of the permit, the Company may submit a request to extend the period of the permit, for the purpose of completing the works for which it is responsible, for the period that will be required, but in any event not more than three additional years from the date specified by the Ministry for terminating the validity of the Pool.

- 7.5. Prior to the commencement of the Company's activities in the construction industry in Israel, workers of the Company – as decided by the Ministry and according to the numbers that it determines – will be required to undergo training by the Safety Officer of the Ministry of Labor.
- 7.6. The Company will operate in Israel pursuant to any law, including the labor laws and the laws pertaining to workers' rights, safety in the workplace and requirements of Israeli law and the standards pertaining to construction equipment and those operating such equipment, the laws applicable to the execution of construction works and the sale of apartments, the laws pertaining to the employment of foreign workers, the consumer protection laws and the tax laws that are relevant to the Company's activities in Israel.
- 7.7. The Company will be required to comply with all the requirements of the laws of Israel with regard to the health and safety of the workers on the construction sites where it builds, including the appointment of a certified foreman, and equipment that complies with the requirements in Israel.
- 7.8. Regular monitoring will be conducted on behalf of the competent agencies in Israel – regarding the Company's compliance with the obligations imposed on it pursuant to Israeli law and according to the procedures of the Population and Immigration Authority – to ensure compliance with the employment terms of the foreign workers who are employed by the Company for the purpose of its work in Israel, including a monthly wage, medical insurance and housing conditions of these workers.
- 7.9. Pursuant to what is stipulated in Section 6.5 above and subject to

the prior approval for granting work permits by the Population and Immigration Authority, and subject to the terms and conditions prescribed in the approval, the Company may request to employ workers in Israel that fulfill one of the following:

- 7.9.1. Workers who have passports of the country in which the company is incorporated.
- 7.9.2. Workers who have passports of the country in which the company has been operating in the field of residential construction over the last three years prior to the final date for submitting proposals.
- 7.9.3. Workers who do not hold passports of the country in which the company is incorporated or in which it has been operating in the field of residential construction over the last three years prior to the final date for submitting the proposals, if it is proven that these workers are entitled to work in the said country without requiring work permits or that there is no other prohibition against employing them in the company, pursuant to an agreement and/or convention between the two countries.
However, such a company that is incorporated in the European Union will also be entitled to request to employ workers in Israel that are holders of passports of other countries in the European Union.
- 7.9.4. Workers who have passports from a country in which the company has completed a project which meets the threshold conditions prescribed in Section 2.6 to the RFP.
- 7.9.5. Workers who have passports from a country in which the

Company employed foreign workers for a project which meets the threshold conditions prescribed in Section 2.6 to the RFP. Notwithstanding the aforesaid, to include the country in this subsection, the company must prove that it employed more than 200 employees from said country for a period of twelve months during the past six years.

7.9.6. Notwithstanding the aforesaid, a company shall not be entitled to bring employees from a country that is listed as a Tier 3 country in the “Trafficking in Persons Report” published annually by the U.S. State Department with respect to human trafficking for each of the following years: 2021, 2023, 2024.

7.9.7. See link for downloading the 2024 report, list of countries on page 65:

<https://www.state.gov/reports/2024-trafficking-in-persons-report/>

7.9.8. For example, a Vietnamese Company that completed a project, which meets the threshold conditions in Section 2.6, in Spain and employed workers from Portugal for the project, shall be allowed pursuant to the relevant authorities in that nation to bring foreign workers from Vietnam, Spain, and Portugal, as long as the Company has employed at least 200 employees from Portugal for a twelve-month period in the last six years.

7.9.9. A Vietnamese Company that completed a project, which meets the threshold conditions in Section 2.6, in Spain and employed workers from Cuba for the project, shall be allowed pursuant to the relevant authorities in that nation to bring foreign workers

from Vietnam, and Spain but not Cuba, as Cuba was ranked as a “Tier 3” country in 2023.

- 7.9.10. The Company shall not be entitled to bring to Israel workers from enemy countries, evaluation countries or endangered countries, all as defined from time to time by the Israel General Security Services.
- 7.10. The Company shall not be entitled to employ foreign workers in the construction industry that are already employed in Israel and/or were commissioned to work in Israel by construction companies that employ foreign workers as manpower workers pursuant to Section 10 of the Manpower Contractors Law, 5756 – 1996 (“Construction Companies”).
- 7.11. A Company registered in the Pool may absorb workers of other foreign companies registered in the Pool in accordance with the terms and conditions of the Population and Immigration Authority.
- 7.12. In any residential construction project that the Company carries out as part of its activities in Israel, at least 80% of the work in the building-frame stage of the residential buildings is required to be performed by the foreign workers who are employed by the Company.
- 7.13. It is hereby clarified that the participation of the Company in tenders that are published by the State of Israel with regard to Israeli real estate will be subject to the rules concerning the allocation of land to foreigners pursuant to the Israel Lands Law, 5720–1960.
- 7.14. The Company will be registered with the Registrar of Companies

in Israel as a foreign company, with a registered address for serving documents, and it is required to appoint an officer on its behalf in Israel who will be responsible for all the activities of the Company in Israel, including for the purpose of providing a warranty for the buildings that it builds – in accordance with the requirements of the Israeli law that applies to residential construction – guaranteeing the rights of workers and the employer's duties pursuant to the work safety laws in effect in Israel.

- 7.15. **For the avoidance of doubt, it is hereby clarified that the Offeror's proposal constitutes an express undertaking to carry out everything stated above in the event that it is selected for inclusion in the Pool.**

8. Cancellation of the Registration in the Pool

The Ministry is entitled to cancel a Company's registration in the Pool, subject to a hearing, for the following reasons:

- 8.1. Where it is found that during the course of the Company's activities, the Company, or anyone acting on its behalf, has charged foreign workers – who it invited to Israel or hired in Israel – prohibited brokerage fees, or that there has been a serious infringement of the rights of workers that it employs in Israel.
- 8.2. Where the Company fails to fulfill its obligations towards the Ministry, as determined in this RFP.
- 8.3. In the event that the Ministry decides to cancel the registration of a Company in the Pool or to shorten the period of the permit during which the Company will operate in Israel by virtue of this RFP, the Ministry will determine the rules for terminating the residential construction works that the Company is performing by virtue thereof, including the rules set forth in the guidelines of the Population and Immigration Authority with regard to the foreign workers that it invited to work in Israel for the purpose of performing the said works.
- 8.4. In the event that the Ministry cancels the registration of a Company in the Pool, the Ministry will be entitled, according to its sole discretion, to include another company in the Pool that was ranked, in the process, in the next place after the original winners in the process.
- 8.5. It is hereby clarified that cancellation of a Company's registration

in the Pool, pursuant to this section, will not derogate from the Ministry's other powers to act in relation to breaches as stated in Section 8.1.1 above.

9. How Proposals are to be Submitted to the RFP

- 9.1. Each Offeror is entitled to submit one proposal only.
- 9.2. Questions can be addressed in writing only via the online form accessible through the following link: <https://go.gov.il/rfp-questions-form>, up until November 02nd 2025 at 16:00 (Israel time).
- 9.3. A document containing the replies will be sent to the Offeror's authorized representative, as required in Section 9.7 below, a reasonable time prior to the final time for submitting proposals, it will be signed by the Offeror and it will constitute an integral part of the documents submitted in the proposal. Additionally, the Offeror will include the relevant documents and information in a Disk On Key which is to be submitted in tandem.
- 9.4. The proposals must be in the tender box of the Ministry of Construction and Housing at No. 3 Clermont-Ganneau Street, Jerusalem, Building A, Ground Floor, by no later than December 10th at 12:00 (Israel time).
- 9.5. A proposal that is not inside the tender box at the final time – that is determined for submitting proposals as stated above – will not be considered.
- 9.6. Sending the proposal by post or by any delivery service whatsoever will be the sole responsibility of the Offeror.

- 9.7. Every Offeror will be required to appoint a representative to act on its behalf, who will be authorized during this procedure to contact the Ministry on behalf of the Offeror, as well as to receive notices and instructions on behalf of the Offeror and in its name and whose signature will be binding on the Offeror for all intents and purposes associated with receiving and giving notices and documents in connection with a RFP.
- 9.8. Any public certificate originating outside of Israel, which the Offeror attaches to its proposal, will be submitted in the original and also certified by an Israeli diplomatic or consular representative, or in an apostille certificate in accordance with the Hague Convention Abolishing the Authentication of Foreign Public Documents.
- 9.9. The proposals, and everything attached to them, as well as the questions pertaining to this RFP, will be in Hebrew or English. In addition to the foregoing, any document that is submitted in a language other than Hebrew or English must be translated into Hebrew or English, and the translation must be certified by a notary as being a translation that is a true copy of the original. If the certification of the translation is done abroad, this certification must also be certified as a foreign public document, as stated in Section 9.8 above.
- 9.10. The Offeror is required – at its expense and on its responsibility, personally and independently – to check all the aspects of this RFP, including: the laws that apply to the execution of the residential construction works in Israel, the employment of foreign workers in Israel; the Planning and Building Law, 5725 – 1965 and

regulations related thereto; the applicable regulations; the various tax arrangements, including the fees and levies that apply to those engaging in the field of residential construction and to employers in this industry; any legal, planning, engineering, execution or business information that is relevant for the purpose of submitting the proposal and performing all the obligations of the Offerors that are declared winners pursuant to this RFP and pursuant to any agreement that is signed with respect to the residential construction works in Israel by virtue of this RFP.

- 9.11. The full responsibility for checking the information and for carrying out the obligations of the Offeror is that of the Offeror only. The Ministry or anyone acting on its behalf shall not bear responsibility for damage, loss or injury of any nature that is caused to an Offeror or anyone acting on its behalf or any third party whatsoever, as a result of any action based – directly or indirectly – on this RFP.
- 9.12. It is hereby clarified that the Ministry does not warrant that the companies that are included in the Pool will carry out any construction works in Israel at all. For the purpose of carrying out the construction works in Israel, it will be incumbent on the companies to compete in tenders and/or to engage in agreements for the execution of residential works in Israel, subject to any law.
- 9.13. Any enquiry or question in connection with this RFP must be submitted by the Offeror, or anyone acting on its behalf, in accordance with the provisions prescribed in this RFP only.
- 9.14. In any event that a proposal does not fulfill any requirement of the conditions of this RFP, the Ministry reserves the right, according to

its sole discretion:

- 9.14.1. To ignore the nonfulfillment of the requirement, if, in its opinion, the requirement in question is not material;
 - 9.14.2. To approach the Offeror with a request for clarifications, and to receive additional information and documents, anytime that it deems fit, and to allow it to amend and supplement what is required for the purpose of fulfilling the requirement;
 - 9.14.3. To disqualify the proposal.
- 9.15. The Ministry is entitled, according to its sole discretion, not to accept any proposal or to cancel this RFP, or the Pool, at any stage, or to alter the rules of operating the Pool pursuant to this RFP, without the Offeror/the Company having any claim or action in this regard. For the avoidance of doubt, in such a case, the Offeror will not be entitled to any compensation, payment or any right.
- 9.16. This RFP will be governed and construed pursuant to the provisions of the laws of the State of Israel.
- 9.17. The competent courts of Jerusalem will have sole and exclusive jurisdiction, pursuant to Israeli law, with regard to this RFP and the action taken pursuant hereto.
- 9.18. This RFP is published in English as well; however, the authoritative version is the version that is published in Hebrew.
- 9.19. The RFP documents and notices pursuant thereto can be found

on the website of the Ministry of Construction and Housing at
www.gov.il/he/pages/request-for-proposal-foreign-construction-companies-2025.